



Return Assistance Switzerland

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1. Aims of Return Assistance

Return assistance is aimed at facilitating the voluntary return of migrants to their country of origin and their reintegration. Assistance is devised for all asylum seekers and certain other categories of migrants (such as victims of human trafficking). Return assistance is provided to encourage assisted voluntary return. The return assistance includes the following instruments:

- return counseling services in the cantons
- individual return assistance
- return assistance from reception centers
- country-specific return assistance programs
- structural aid and prevention of irregular migration (PiM)

Return assistance is governed by the Asylum Act (specifically Article 93) and by the Asylum Decree 2 on Financial Issues (specifically chapter 6). The State Secretariat for Migration (SEM) is competent for the implementation in Switzerland.

2. Return Counseling Services

Return Counseling Services (RCS) is a network of partners which are competent for return assistance at the cantonal level. Depending on the canton, these may be an administrative agency, such as a cantonal migration department, or a nongovernmental organization, such as the Red Cross or Caritas. Return counseling typically includes information and counseling to potential returnees and other institutions or cantonal services involved. Funding and activities of the RCS are ruled by the directive 4.1 on return counseling.

The RCS are supposed to serve asylum seekers as a point of contact. Discussing problems and plans for the future directly with those concerned, the RCS both assist in preparing the return of migrants to their native countries and define the assistance necessary (*case management*). The International Organization for Migration (IOM) helps establish country-specific information, such as the costs for housing or the availability of medication. Accompanied return may be provided to vulnerable people willing to return to their native country. The RCS in charge submits requests for assistance to the SEM for approval, implementation, and coordination on location.

3. Individual Return Assistance

Individual return assistance is a service meant for persons who have applied for asylum. The assistance granted and the way in which it is allocated, are governed by directive 4.2 on individual return assistance. People willing to return to their native country benefit from the following services and benefits:

- return counseling and preparations
- all costs for return journey
- a cash allowance of CHF 1,000 for adults (CHF 500 for minors), or CHF 500 for adults (CHF 250 Swiss for minors) if the stay lasted less than three months
- individual return assistance up to CHF 3,000 for a social or professional reintegration project
- individual medical return assistance: purchase of medicine or also payment for medical treatment received following return, and medical escort service

A traveling allowance of CHF 100 per adult is granted for covering traveling expenses. This allowance can be increased up to CHF 500 for a single person, and up to CHF 1,000 per family.

The IOM offices and the Swiss diplomatic missions are regularly involved in assisting returnees on location, paying out return money, doing project follow-up supervision or assessing social and medical settings, among other things. In countries with above-average emigration and/ or political importance, the SEM makes a basic contribution towards financing an IOM office to ensure the support of returnees. At present, this is the case in Afghanistan, Gambia, Iraq and Sri Lanka.

Return assistance from reception centers (REZ) gives asylum seekers an early opportunity to benefit from limited return assistance, consisting of counseling and a lump sum of CHF 500.

According to the Asylum Decree 2 (Art. 76 und 76a) citizens of EU and EFTA states and states with no Schengen visa requirements for stays for up to three months are not entitled to return assistance.

4. Country-specific return assistance programs

The SEM, together with the Swiss Agency for Development and Cooperation (SDC) and the IOM, implement country-specific return assistance programs. These programs are specifically designed to fit the needs of the returnees, while taking into account the political and economical situation in their native country.

Return assistance programs were initially set up to help asylum seekers, fleeing the conflicts in Bosnia and Kosovo, return home. These programs made it possible for 10,000 people to resettle in Bosnia, and 40,000 in Kosovo. While the number of people in today's return assistance programs is lower, the programs are no less effective (see list of current programs, below).

The *Committee for International Cooperation in the Field of Migration (IMZ-A)* both decides on the implementation of return assistance programs and coordinates them. For return assistance program to be considered necessary, various criteria must be considered, such as the number of asylum applications, the political situation in the country of origin, the current situation regarding the enforcement of removal orders, and the willingness of the authorities in the native countries to cooperate with readmission.

Depending on the program proposed, the contents of assistance granted to individuals may vary. As a rule, however, substantive financial aid and a project for social and professional

reintegration are part of the support package. In general, when arriving in their native country, returnees are assisted by a partner agency on location (returnee monitoring).

5. Structural Aid and Prevention of Irregular Migration (PiM)

In addition to the assistance granted to individual returnees through return assistance, structural aid projects are funded in certain countries of origin. These projects are steered by the IMZ-A and implemented by the SDC and must contribute to improving infrastructural settings in the countries of origin and preventing further irregular migration. The funded projects should benefit the resident populations or the local administration. They may include the reconstruction of schools and medical facilities, or educational support and job development. These projects are intended to have a medium to long-term effect.

Under Article 93, Section 2 of the Asylum Act, the programmes abroad may also help prevent irregular migration to Switzerland by, for example, establishing return assistance programmes for stranded migrants in transit countries, or by conducting information and awareness campaigns in the countries of origin. Unlike the structural aid projects, these projects have a short-term effect.

6. Return Assistance - an outlook on the benefits

Conceived in the early 1990s, return assistance has constantly evolved in response to the changing situation in the field of asylum. Return assistance has since become an essential element of current Swiss asylum policy. Encouraging people to return to their native country voluntarily rather than under constraint is decidedly preferable for all actors involved. Besides, it is the only option if forced return can not be carried out. Generally, offering return assistance and implementing return assistance programs abroad results in a better acceptance from the foreign authorities to welcome their nationals. What is more, such efforts help foster dialog on migration. Most important, perhaps, is the example returnees set by profiting from the advantages of voluntary return assistance. Eventually, demonstrating their preparedness to return to their native country may well help induce the Swiss public opinion and certain pressure groups in Switzerland to take a more favorable stand on return and asylum issues.

7. More Information

Today about 170 persons return each month to their country of origin with individual return assistance. At present, there is no country-specific program with adapted benefits provided.

<https://www.sem.admin.ch/sem/en/home/rueckkehr/rueckkehrhilfe.html>

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