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a) Border control

"Border control, including measures to facilitate legitimate border crossings and, where appropriate: measures related to the prevention and detection of cross-border crime at the external borders, in particular migrant smuggling, trafficking in human beings, and terrorism; and mechanisms and procedures for the identification of vulnerable persons and unaccompanied minors, and for the identification of persons who are in need of international protection or wish to apply for such protection, the provision of information to such persons, and the referral of such persons"

(Art. 3, para. 1, let. a Regulation (EU) 2019/1896 on the European Border and Coast Guard)

Strategic objectives of IBM strategy III and measures

Strategic objective a1/c3: Make national risk analyses products (including up-to-date situational pictures) available to the authorities concerned promptly and directly.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
c3a (R-2 reFRONT report)	**Transparent and institutionalised exchange of risk analysis products:** Make the risk analysis products developed in accordance with the national standards available in a transparent manner and via an exchange platform to all relevant stakeholders as part of an institutionalised process.	SEM	a1 / c3 / a2 / h4	T1 2026	T1 2027

Strategic objective a2: Improve access to information and further promote the exchange of data between border control authorities for efficient border management.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
a2b	**Screening:** Implementation of the procedure that identifies persons arriving irregularly and assigns them to the correct procedure.	SEM FOCBS police and migration authorities	a2 / a4 / m1	Q2 2024	Q2 2026
c3a (R-2 reFRONT report)	**Transparent and institutionalised exchange of risk analysis products:** Make the risk analysis products developed in accordance with the national standards available in a transparent manner and via an exchange platform to all relevant stakeholders as part of an institutionalised process.	SEM	a1 / c3 / a2 / h4	T1 2026	T1 2027

Strategic objective a3/j2: Define and procure border management infrastructure and system requirements jointly or in a coordinated manner.

Standard measures

	Measures	Authorities	Related objectives	Project launch	Project completion
	-				

Strategic objective a4/n2: Ensure that border control, police and migration authorities have staff who are trained in using new technologies and systems, allowing them to make effective use of database search options within the regulatory framework.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
j1b	**Standard process for identity checks**: Introduce a standard process for domestic identity checks under the law on foreign nationals.	CCPCS	a4 / n2 / j1 / h3	Q3 2024	Q4 2025
a2b	**Screening:** Implementation of the procedure that identifies persons arriving irregularly and assigns them to the correct procedure.	SEM FOCBS police and migration authorities	a2 / a4 / m1	Q2 2024	Q2 2026

Strategic objective a5/n3: Foster experience-sharing between national authorities as well as with partner authorities abroad in order to acquire knowledge and expertise.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
n3a	**Exchange of experience in Switzerland:** Hold regular and practical refresher courses at Category A airports for border control staff at Category B-D airports/airfields. This measure is being examined as part of reFRONT.	Border control authorities FOCBS	a5 / n3	Q1 2024	Q4 2025
n3b	**Exchange of experience with foreign partner authorities:** By 2028, SEM will organise two visits to partner authorities abroad with 1-2 employees per border control authority or invite representatives of foreign border control authorities to exchange experiences in Switzerland.	SEM FOCBS (inclusion) Border control authorities (inclusion)	a5 / n3	2024	2028/29

Strategic objective a6: Ensure that the border control authorities have at their disposal a technical and physical infrastructure adapted to the volume of passengers and to the new systems, which enables efficient and legally compliant border control.

Standard measures

	Measures	Authorities	Related objectives	Project launch	Project completion
a6a	**LEX IBM**: The FDJP (SEM) is to submit a dispatch to the Federal Council on regulating the rights and obligations of operators of external border airfields (including the financing of border control premises).	SEM		Q1 2024	Q4 2026
a6b	**Renewal of infrastructure:** With the expansion of border control hall E, the existing counter infrastructure needs to be renewed. The focus is on aligning the infrastructure with the requirements for ergonomic working and technical adjustments.	Capo ZH		01.12.2024	Q1 2029
II/23	**Expansion:** Expand the [size of the] border control hall due to the expected higher passenger volume in the coming years: New GAC/BAC building and thus a concentration of private aviation in one location/building.	Capo ZH		01.12.2022	Q4 2029

Completed measures

Completed measures					
	Measure	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
IBM-II	**Infrastructure at airports (ABC gates):** Put additional ABC gates into operation by the end of 2022.	FOCBS		01.01.2014	30.05.2022
a2a	**Access to investigation system:** fedpol should grant the FOCBS read and write authorisation for the KasewareCH investigation software so that the FOCBS can use this system, in addition to the police, to help fight crime. The system enables searches in other (EU) systems.	fedpol FOCBS (inclusion)	a2/ h1	Q1 2024	Q3 2024
a6b	**Upgrade of arrival infrastructure at Basel Airport:** Put into operation the e-gates at Basel Airport (following the airport's remodelling).	FOCBS		Q3 2024	Q2 2025
II/21	**Organisation and training:** Increase staffing levels, train and retrain staff with regard to the	Capo ZH	n1 / n2	01.06.2022	Q4 2028

	innovations in border control systems, infrastructure and processes.				
II/22	**Expansion/replacement of the border control infrastructure at ZRH Airport:** Expand border control infrastructure with additional lines, biometrics columns, kiosks, website, replacement of ABC gates, mobile counters and suitcase solution.	Capo ZH		01.02.2020	Q4 2024
P-3 reFRONT report	**Joint procurement, operation and further development of systems and infrastructure**: Jointly procure, operate and develop uniform systems and infrastructure for managing Switzerland's external Schengen borders in order to enhance synergy effects and avoid duplications. Renunciation of implementation (Federal Council decision of November 26, 2025)				
P-4 reFRONT report	**Coordination:** Set up an institution (Border Control Competence Centre) that is responsible for and coordinates the development of joint processes as well as the development, procurement and operation of joint systems and infrastructure. Renunciation of implementation (Federal Council decision of November 26, 2025)				
A-3 reFRONT report	**Joint standardised education and further training**: Harmonise the initial education and further training of border control staff at the Schengen external borders in order to increase efficiency and quality. Renunciation of implementation (Federal Council decision of November 26, 2025)				
A-4 reFRONT report	**Coordination:** Set up a Schengen competence centre to coordinate education and further training and ensure exchanges with the EU. Renunciation of implementation (Federal Council decision of November 26, 2025)				

b) Search and rescue operations at sea

“Search and rescue operations for persons in distress at sea launched and carried out in accordance with Regulation (EU) No 656/2014 and with international law, taking place in situations which may arise during border surveillance operations at sea”

(Art. 3, para. 1, let. b Regulation (EU) 2019/1896 on the European Border and Coast Guard)

Strategic objectives of IBM strategy III and measures

As a landlocked country, Switzerland does not maintain a maritime search and rescue service. Accordingly, this strategic component is of no practical relevance to the Swiss strategy.

c) Risk analysis

"Analysis of the risks for internal security and analysis of the threats that may affect the functioning or security of the external borders"

(Art. 3, para. 1, let. c Regulation (EU) 2019/1896 on the European Border and Coast Guard)

Strategic objectives of IBM strategy III and measures

Strategic objective c1 - Establish a formal national risk analysis structure that involves all the relevant stakeholders, with defined tasks and responsibilities.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
	-				

Strategic objective c2 - Compile national risk analyses products based on the needs of stakeholders and in line with current European standards. The federal and cantonal authorities contribute their resources, data and findings to preparing these analyses.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
c2a	**Frontex courses:** Adapt the induction programmes for new risk analysts to ensure that they participate in a Frontex course on CIRAM as soon as possible after their appointment.	Border control authorities FOCBS fedpol SEM	c2 /d2 / n1	2024	2028/29
c2b (R-1 reFRONT report)	**Uniform, jointly developed standards for generating national risk analysis products:** All national stakeholders in the area of risk analysis must structure their border control products according to jointly developed standards in order to reflect the core elements of the situation uniformly. The tasks, competences and needs of the stakeholders must be clearly defined and binding, and risk analysis products must be tailored to their needs.	Border control authorities FOCBS fedpol SEM	c2	Q1 2026	Q3 2026

c2c (R-3 reFRONT report)	**One SPOC per authority in the area of risk analysis:** To reduce interfaces, the relevant authorities are to establish a SPOC for risk analysis. The SPOC is to consist of two to three people (or one unit) to ensure smooth communication even in the event of absences. A regular exchange should be institutionalised between the various SPOCs.	Border control authorities FOCBS fedpol SEM	c2	Q1 2026	Q1 2026
g2a	**Information from liaison officers:** The ALO, PA/FOCBS Attaché and ILO mandates include maintenance of the local network and regular situation reports (monthly report, bi-monthly report) as well as situational reporting for developments on the ground. Integrating these reports into risk analysis is being examined under the reFRONT project.	ALO PA/Attachés FOCBS ILO SEM FOCBS fedpol	g2 / c2	2024	2028/29

Strategic objective a1/c3 – Make national risk analyses products (including up-to-date situational pictures) available to the authorities concerned promptly and directly.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
c3a (R-2 reFRONT report)	**Transparent and institutionalised exchange of risk analysis products:** Make the risk analysis products developed in accordance with the national standards available in a transparent manner and via an exchange platform to all relevant stakeholders as part of an institutionalised process.	SEM	a1 / c3 / a2 / h4	T1 2026	T1 2027

Completed measures

Completed measures					
	Measure	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
IBM-II	**Establish a risk analysis unit at Geneva airport:** Create the necessary conditions for establishing a police risk analysis unit in partnership with the FOCBS. Total management in fighting document fraud and intelligence on asylum networks.	International Police GE / FOCBS		01.12.2020	01.06.2022
R-4 reFRONT report	**Swiss risk analysis centre:** Set up a Swiss risk analysis centre to coordinate the exchange of information between national and international partners. The centre should also develop its own national risk analysis products				

	that are tailored to the needs of the stakeholders. Renunciation of implementation (Federal Council decision of November 26, 2025)				

d) Information exchange and cooperation with member states and Frontex

"Information exchange and cooperation between Member States in the areas covered by this Regulation, as well as information exchange and cooperation between Member States and the European Border and Coast Guard Agency, including the support coordinated by the European Border and Coast Guard Agency"

(Art. 3, para. 1, let. d Regulation (EU) 2019/1896 on the European Border and Coast Guard)

Strategic objectives of IBM strategy III and measures

Strategic objective d1: Contribute in quantitative and qualitative terms to the resources required by Frontex, while taking into account Switzerland's own requirements.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
II/1	**Frontex pool:** Recruit qualified border management and return experts in order to meet the requirements of the Frontex regulation by 2027.	FOCBS SEM		01.01.21	31.12.27

Strategic objective d2: Provide the technical and human resources necessary for the timely exchange of information, in compliance with legal regulations.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
d2a	**Implementation of Eurosur 2.0:** The coordination centre (NCC) is to ensure national implementation of the Eurosur 2.0 project.	FOCBS		Q4 2023	Q4 2026
c2a	**Frontex courses:** Adapt the induction programmes for new risk analysts to ensure that they participate in a Frontex course on CIRAM as soon as possible after their appointment.	Border control authorities FOCBS fedpol SEM	c2 /d2 / n1	2024	2028/29

Strategic objective d3: Provide the necessary resources for conducting vulnerability assessments and remedy any vulnerabilities identified at Switzerland's external borders.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
d3a	**Vulnerability assessment:** Ensure annual implementation of the vulnerability assessment with the	FOCBS		2024	2028/29

	involvement of the relevant cantonal and federal partners and remedy any deficits.	Border control authorities (inclusion) SEM (inclusion)			

Completed measures

e) Cooperation between national authorities

"Inter-agency cooperation among the national authorities in each Member State which are responsible for border control or for other tasks carried out at the border, as well as between authorities responsible for return in each Member State, including the regular exchange of information through existing information exchange tools, including, where appropriate, cooperation with national bodies in charge of protecting fundamental rights"

(Art. 3, para. 1, let. e Regulation (EU) 2019/1896 on the European Border and Coast Guard)

Strategic objectives of IBM strategy III and measures

Strategic objective e1: Strengthen cooperation between the border management authorities and law enforcement services in order to combat cross-border crime.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
e1d	**National Expert Group against Human Trafficking and Migrant Smuggling (NEGEM):** Include the topic of human trafficking and the associated awareness-raising as an agenda item in the meetings of the National Expert Group against Human Trafficking and Migrant Smuggling (NEGEM).	fedpol		2024	2028/29
e1e	**Nation Action Plan to Combat Human Trafficking:** The 2023-27 NAP to combat human trafficking is to be implemented by 2027.	fedpol Partners mentioned in the Action Plan		2023	Q4 2027

Strategic objective e2: Have a body of federal and cantonal representatives with the authority and budget to define and monitor binding operational standards and joint processes for coordinating border management.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
e2a (PGH-2 reFRONT report)	**Stronger Border Steering Group**: The CCJPD and federal authorities are to create a joint body that has the appropriate powers and budget to define and monitor operational standards and joint coordination processes in border control (e.g. 'Swiss evaluation' along the lines of the Schengen Evaluation). - Revision of the framework agreement and the mandate of the Boarder Steering Group, but without the authority to issue instructions or control the budget.	SEM	e2 / k1	T1 2026	T4 2026

Strategic objective e3: Centrally coordinate training, risk analyses, processes, infrastructure and technology.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
	-				

Completed measures

Completed measures					
	Measure	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
IBM-II	**reFRONT** *(key measure):* Review cooperation between national border control authorities.	SEM (+Cantonal and federal border control authorities)		01.04.2020	24.02.2023
IBM-II	**Funding (review of incentives for implementing the 2027 IBM Action Plan)** *(key measure):* Analyse financial incentives for implementing the 2027 IBM Strategy.	SEM (+Cantonal and federal border control authorities		24.11.2021	31.12.2022
e1a	**Awareness-raising of the Swiss Conference of Public Prosecutors:** The border management authorities are to raise awareness among their control bodies for cantonal law enforcement; the Swiss Conference of Public Prosecutors are to inform their members about the border management authorities' concerns.	GS CSPP		Q2 2024	Q4 2024
e1c	**Migrant smuggling report**: fedpol is to prepare a report with the title 'Commercial migrant smuggling and Switzerland' (follow-up report to the 2014 fedpol report).	fedpol		Q1 2024	Q4 2024
PGH-4 reFRONT report	**External responsibility and internal competence:** Link responsibility towards external actors (e.g. Frontex, EU) with the competence to manage the border control authorities internally. Renunciation of implementation (Federal Council decision of November 26, 2025)				

PGH-1 reFRONT report	**Harmonisation of core and support processes:** Jointly develop standard core and support processes to manage Switzerland's external Schengen borders. Renunciation of implementation (Federal Council decision of November 26, 2025)				
PGH-5 reFRONT report	**Central offices recommended at the expert level:** Create the central offices recommended at the expert level (Schengen Competence Centre / training; Border Control Competence Centre / processes, infrastructure, technology; Swiss Risk Analysis Centre / risk analysis). Renunciation of implementation (Federal Council decision of November 26, 2025)				
e1b	**National anti-migrant smuggling strategy:** fedpol is to work with the relevant partners to develop a national strategy/action plan to combat migrant smuggling (to be adopted by the Federal Council/CCJPD along the lines of the NAP on human trafficking).	fedpol		Q3 2024	Q4 2025

f) Cooperation between EU organs, institutions and other bodies

“Cooperation among the relevant Union institutions, bodies, offices and agencies in the areas covered by this Regulation, including through regular exchange of information”

(Art. 3, para. 1, let. f Regulation (EU) 2019/1896 on the European Border and Coast Guard)

Strategic objectives of IBM strategy III and measures

In the European Commission's strategy, this component refers in particular to cooperation between Frontex and other European actors. It is therefore of little practical significance to Switzerland. Other aspects of European cooperation are described in the ‘Components’ section of this document.

g) Cooperation with third countries

"Cooperation with third countries in the areas covered by this Regulation, focusing in particular on neighbouring third countries and on those third countries which have been identified through risk analysis as being countries of origin or transit for illegal immigration"

(Art. 3, para. 1, let. g Regulation (EU) 2019/1896 on the European Border and Coast Guard)

Strategic objectives of IBM Strategy III and measures

Strategic objective g1: Promote a statutory framework for visas at European level that facilitates legal travel but prevents illegal migration and threats to national security. Utilise scope for action with regard to visa procedures in order to achieve Switzerland's migration policy objectives.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
g1a	**Schengen evaluations in the area of visas**: Switzerland is to provide two experts for the Schengen evaluations in the area of visas.	SEM	g1 / k3	2024	2028/29
g1b	**Visa training programme:** Update the current mandatory courses for visa staff at the diplomatic missions abroad and the cantonal partners in view of the introduction of EES, Etias and VIS.	SEM		2024	Q4 2026

Strategic objective g2: Regularly assess the deployment of liaison officers (ALOs, PAs, FOCBS attachés and ILOs) according to priorities and the situation on the ground in order to foster close cooperation with third country authorities and the international liaison network.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
g2a	**Information from liaison officers:** The ALO, PA/FOCBS Attaché and ILO mandates include maintenance of the local network and regular situation reports (monthly report, bi-monthly report) as well as situational reporting for developments on the ground. Integrating these reports into risk analysis is being examined under the reFRONT project.	ALO PA/Attachés FOCBS ILO SEM, FOCBS, fedpol	g2 / c2	2024	2028/29

Strategic objective g3: Conduct migration dialogues with the main countries of origin and transit, and seek to formalise cooperation through agreements or partnerships in order to improve migration management.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
	-				

Strategic objective g4: Strengthen strategic and operational cooperation with third countries in the areas of read-mission and human trafficking/illegal migration prevention, thereby making a contribution to European integrated border management.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
	-				

Completed measures

Completed measures					
	Measure	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
IBM-II	**Additional ILO:** Establish an additional ILO position in a country of origin or transit relevant for migration.	SEM		01.01.2021	30.06.2022
IBM-II	**Migration agreements and partnerships:** Conclude at least two new migration agreements or partnerships by the end of 2024.	SEM		04.06.2021	31.12.2023
g3a	**Migration agreements and partnerships**: Conclude at least two new migration agreements or partnerships by the end of 2028.	SEM		2024	2028/29
g4a	**Projects in third countries**: As part of international cooperation, Switzerland is to support at least five projects in the areas of readmission, combating human trafficking and preventing illegal migration.	SEM FDFA		2024	2028/29

h) Checks inside the Schengen area (incl. internal border controls)

"Technical and operational measures within the Schengen area which are related to border control and designed to address illegal immigration and to counter cross-border crime better"

(Art. 3, para. 1, let. h Regulation (EU) 2019/1896 on the European Border and Coast Guard)

Strategic objectives of IBM strategy III and measures

Strategic objective h1: Use external border control instruments (EU information systems) combined with technical and operational measures in the internal border area to help detect and prevent unauthorised secondary movements, illegal migration and cross-border crime.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
	-				

Strategic objective h2: Use police- and customs-related instruments to increase security within the internal border area.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
	No specific measures necessary. The strategic objective is a task of the FOCBS.	FOCBS		2024	2028/29
II/2	**Further cooperation with the cantonal partner authorities on the basis of the synergy analysis:** Review cooperation between the FCA and the cantonal authorities based on the recommendation of the Swiss Federal Audit Office and in line with customs law, and make changes where necessary. The synergy potential has been analysed and the necessary adjustments are being driven forward.	FOCBS / cantons		01.01.25	31.12.29

Strategic objective h3: Improve the knowledge and skills of the authorities (police, customs, FOCBS) for carrying out controls within the internal borders through specific training.

Standard measures

	Measures	Authorities	Related objectives	Project launch	Project completion
j1b	**Standard process for identity checks**: Introduce a standard process for domestic identity checks under the law on foreign nationals.	CCPCS	a4 / n2 / j1 / h3	Q3 2024	Q4 2025

Strategic objective h4: Promote risk-based planning in order to deploy personnel and technical resources more effectively (improve capacities).

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
h4a	**Capability Development Plan**: Switzerland is to update its Capability Development Plan (CDP) according to Art. 9 of the EBCG regulation.	SEM FOCBS (inclusion) Border control authorities (inclusion)		Q1 2025	Q3 2026
c3a (R-2 reFRONT report)	**Transparent and institutionalised exchange of risk analysis products:** Make the risk analysis products developed in accordance with the national standards available in a transparent manner and via an exchange platform to all relevant stakeholders as part of an institutionalised process.	SEM	a1 / c3 / a2 / h4	T1 2026	T1 2027

Completed measures

Completed measures					
	Measure	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
a2a	**Access to investigation system:** fedpol should grant the FOCBS read and write authorisation for the KasewareCH investigation software so that the FOCBS can use this system, in addition to the police, to help fight crime. The system enables searches in other (EU) systems.	fedpol FOCBS (inclusion)	a2/ h1	Q1 2024	Q3 2024
R-4 reFRONT report	**Swiss risk analysis centre:** Set up a Swiss risk analysis centre to coordinate the exchange of information between national and international				

	partners. The centre should also develop its own national risk analysis products that are tailored to the needs of the stakeholders. Renunciation of implementation (Federal Council decision of November 26, 2025)				

i) Return

"The return of third-country nationals who are the subject of return decisions issued by a Member State"

(Art. 3, para. 1, let. i Regulation (EU) 2019/1896 on the European Border and Coast Guard)

Strategic objectives of IBM strategy III and measures

Strategic objective i1: Strengthening the role of Frontex in providing member states with operational support in all phases of the return process.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
	-				

Ziel i2: Use Frontex services in specific areas of the return process.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
i2a	**Frontex services in the area of return**: Switzerland examines the use of the available services, tests them for their potential and introduces them systematically if the results are positive.	SEM		01.01.24	31.12.26

Strategic objective i3: Promote and increasingly use European programmes for voluntary return and reintegration.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
	-				

Strategic objective i4: To enable more proactive planning, Switzerland is working at European level to improve data collection and comparability as well as analyses on return, reintegration and readmission. This will be combined with the further development of its digital return management system.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
	-				

Completed measures

Completed measures

	Measure	Authorities	Related objectives	Project launch	Project completion
IBM-II	**Legal provisions for Schengen-compatible removal orders:** Bring the requirements for removal orders under the AsylA, the FNIA and the implementing regulations in line with the provisions of the EU Return Directive.	SEM		01.01.2020	31.12.2022
IBM-II	**Removal order forms:** Adapt the forms for removal orders under the AsylA and the FNIA to conform to the provisions of the EU Return Directive.	SEM (+Cantonal migration offices)		01.01.2020	30.06.2021
II/3	**Swiss inclusion in EU readmission agreements:** By targeted lobbying of the EU and important countries of origin, Switzerland ensures it is included in EU readmission agreements (SOPs) aimed at increasing the number of returns.	SEM (+ FDF, FOJ)		01.01.20	31.12.26
II/4	**Participation in Schengen bodies dealing with return:** By participating actively in European bodies, Switzerland identifies the need for action in good time and adopts measures.	SEM	i1 / i4	01.01.20	31.12.26
i1a	**Strengthening the role of Frontex in providing member states with operational support in the area of return:** Through active participation in Frontex bodies, Switzerland is to propose measures to the agency that enable it to support member states effectively.	SEM		01.01.2024	30.06.2025
i3a	**Promotion and greater use of European voluntary return and reintegration programmes**: Switzerland works with Frontex to ensure the quality of European programmes and makes greater use of them.	SEM		01.01.24	31.12.25
i4a	**Basis and quality of return data at European level and adoption of European standards**: Through active participation in the committees, Switzerland helps to improve the basis and quality of data at European level and implements European standards in national return management.	SEM		01.01.24	31.12.25

j) Use of state-of-the art technology

"The use of state-of-the-art technology including large-scale information systems"
(Art. 3, para. 1, let. j Regulation (EU) 2019/1896 on the European Border and Coast Guard)

Strategic objectives of IBM strategy III and measures

Strategic objective j1 – External border control staff work with uniform systems and processes. All authorities (po-lice, customs, FOCBS) carry out immigration law-related checks on persons in Switzerland in accordance with Schengen standards and uniform processes.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
j1a	**API II implementation**: Replace existing Advance Passenger Information (API) system with API II.	SEM		Q3 2022	Q4 2032
j1b	**Standard process for identity checks**: Introduce a standard process for domestic identity checks under the law on foreign nationals.	CCPCS	a4 / n2 / j1 / h3	Q3 2024	Q4 2025
j1c (3)	**Adapting border control systems to biometric documents** Border control systems, including ABC gates, will be adapted so that they 1. can read and verify digital travel credentials (DTC) from 2027 or another date according to EU plans in order to implement the concept of 'seamless travel'.	SEM (for legal basis), Border control authorities, FOCBS with support from fedpol	j1	3. Q2 2025	3. Q1 2028
II/5	**ETIAS**: Establish a European Travel Information and Authorisation System (ETIAS). Third-state nationals who do not require a visa and wish to enter the Schengen area should have to apply online for ETIAS travel authorisation against a fee before they begin their journey.	SEM (+ CH: FOCBS, FDFA, cantonal migration offices, cantonal police authorities, fedpol, NDB, FAC, FDPIC EU: Commission, eu-LISA, Frontex, Europol)		01.07.19	30.04.2027

II/7	**ORBIS-EES**: The project aims to ensure the correct implementation of the EES and the timely implementation of EES requirements for the national visa information system (ORBIS).	SEM (+ eu-LISA, ISC-FDJP, border control authorities, FDFA)		01.04.19	31.12.2024
II/8	**VIS Recast**: The VIS will be completely renewed in the next few years. VIS Recast is intended to ensure the interoperability of the VIS with the other major information systems of the EU and to close information gaps by improving the exchange of information between the Schengen Member States. The scope of the VIS will be extended to include, among other things, long-stay visas and residence permits.	SEM (+FDPIC, ISC, fedpol, FDFA CD, FDFA Protocol, FOCBS, cantonal police authorities, cantonal migration offices EU: Commission, eu-LISA, Europol)		01.01.22	31.12.2029
II/9	**Interoperability IOP:** The interoperability project will ensure that the authorities can access numerous information systems with one search in order to identify a person.	SEM (+FOCBS, FDFA, cantonal migration offices, cantonal police authorities, fedpol)		01.03.19	30.06.28
II/10	**Passenger Name Record PNR**: System development and establishment of an operational unit for data processing (Passenger Information Unit, PIU). Through PNR, identifiable threats (serious crime and terrorism) are detected and also successfully countered within the framework of border controls. The unwanted side effects on legitimate passenger travel are kept to a minimum.	fedpol		31.10.17	30.06.2027

II/11	**Renewal System AFIS (Project AFIS2026):** Automated Fingerprint Identification System: - End of contract in 2026 (replacement) - Renewal of the identification algorithms - Module-based system with GES - Further development of functionalities	fedpol		01.10.21	31.12.26
II/12	**jMessage Handler Next Generation (Punt)**: Communication hub for exchanging biometric information: - provide interfaces to national and international partners - maintain conformity to the Confederation's future IT architecture	fedpol		01.04.18	31.03.26
II/13	**Upgrade Doc PKI:** The Public Key Infrastructure (PKI) for issuing and verifying digitally signed travel documents (incl. visas) and data will be upgraded.	Fedpol (+SEM, FOCBS, ISC-FDJP, armasuisse)		14.03.18	31.12.25
II/14	**Interoperability IOP in the field of policing:** Develop system. Switzerland will ensure connection of its national systems to the EU's central systems.	fedpol		30.09.19	30.06.28
II/15	**Expansion of border control system:** Expansion of the border control system with EES, ETIAS, VIS-Recast, IOP, Eurodac III, etc. due to the Schengen-wide development of the BusinessCore systems.	Capo ZH		01.02.22	Q4 2026

⌄ Strategic objective a3/j2 - Define and procure border management infrastructure and system requirements jointly or in a coordinated manner.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
	-				

Strategic objective j3 – Explore and promote new advanced, interoperable technical systems and solutions for in-creasing the efficiency of border management and conserving resources.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
j3a	**Participation in Dachlilux**: Switzerland will contribute agenda items to Dachlilux committees and is committed to technical and progressive solutions with the foreign partner authorities.	SEM FOCBS Border control authorities fedpol		2024	2028/29
o2a	**Promotion of innovative projects and research**: Test and promote innovative projects and research into artificial intelligence within the scope of the legal framework.	fedpol Border control authorities FOCBS	o2 / j3	2024	2028/29
II/16a	**Further development of the border control infrastructure:** Pilot remote monitoring workstations of e-Gate, further develop border control counters as well as border control processes. Expand the group of users of e-Gates to include persons with Swiss residence permits.	Capo ZH		01.06.2023	31.12.2024

Completed measures

Completed measures					
	Measure	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
IBM-II	**System failure management plans** *(key measure)* Compile national inventory of security protocols on cyber risks, in particular to identify and remedy vulnerabilities.	SEM (+ Capo ZH, GE, fedpol, FOCBS)		24.11.2021	31.12.2022
IBM-II	**2-D Barcode**: Digital signature for the visa sticker. The European Commission is planning to introduce a digital seal for the uniform visa sticker. Switzerland must implement the digital signature by spring 2022.	SEM (+fedpol, border control authorities (optional), FDFA, cantonal		01.11.2020	30.06.2022

		migration offices)			
IBM-II	**Schengen Information System SIS, recast in the field of policing:** Further development of SIS. Switzerland will ensure connection of its national systems to the EU's central systems.	fedpol		30.04.2018	30.06.2023
II/25	**SIS removal:** The project aims to implement the new EU requirements of registering removal decisions in the SIS and monitoring their enforcement.	SEM (+FOCBS, cantonal migration offices, cantonal police authorities , fedpol)		04.03.19	30.11.23
P-1 reFRONT project	**Standardised and jointly developed process for controlling Schengen external borders**: Jointly develop a standardised process model based on (national and international) best practices that is binding for all stakeholders involved in the control of Switzerland's Schengen external borders. Renunciation of implementation (Federal Council decision of November 26, 2025)				
P-2 reFRONT project	**Standardised systems and infrastructure for managing Schengen external borders**: Introduce standardised systems and infrastructure for managing Switzerland's external Schengen borders in order to improve quality and ensure the flexible and effective deployment of resources. Renunciation of implementation (Federal Council decision of November 26, 2025)				
P-3 reFRONT project	**Joint procurement, operation and further development of systems and infrastructure**: Jointly procure, operate and develop uniform systems and infrastructure for managing Switzerland's external Schengen borders in order to enhance synergy effects and avoid duplications. Renunciation of implementation (Federal Council decision of November 26, 2025)				
P-4 reFRONT project	**Coordination:** Set up an institution (Border Control Competence Centre) that is responsible for and coordinates the development of joint processes as well as the development, procurement and operation of joint systems and infrastructure.				

	Renunciation of implementation (Federal Council decision of November 26, 2025)				
II/6	**EES**: Continue with the project to implement the Entry/Exit System (EES) that registers the entry, departure or entry refusal of third-country nationals (including biometric and personal data) for short-term stays across the Schengen area. At the same time as introducing the EES, the Schengen Borders Code will be amended in order to establish a modern infrastructure (e-gates, kiosks) for identity checks.	SEM (+CH: FOCBS, FDFA, cantonal migration office, cantonal police authorities (+ PTI, CCPCS), fedpol, FDPIC EU: Commission, eu-LISA, Frontex, Europol)		07.09.16	01.05.2025
II/24	**New border control system**: Introduce a new border control system in line with technical requirements. Provide extensive staff training.	FOCBS		01.06.20	31.12.24
II/16b	**Further development of the border control infrastructure:** Expand the group of users of e-Gates to include persons with Swiss residence permits.	Capo ZH		01.06.2023	
j1c (1)	**Adapting border control systems to biometric documents** Border control systems, including ABC gates, will be adapted so that they 1. can fully read and digitally verify biometric identity documents from 2025;	SEM (for legal basis), Border control authorities, FOCBS with support from fedpol	j1	1. Q2 2024	1. Q4 2025
j1c (2)	**Adapting border control systems to biometric documents** Border control systems, including ABC gates, will be adapted so that they 1. can read biometric identity documents in accordance with the latest specifications	SEM (for legal basis), Border control authorities	j1	2. Q2 2024	2. Q4 2025

	and standards (in particular ISO/IEC 39794) from 2025;	, FOCBS with support from fedpol			

k) Quality control mechanisms

"A quality control mechanism, in particular the Schengen evaluation mechanism, the vulnerability assessment and possible national mechanisms, to ensure the implementation of Union law in the area of border management"

(Art. 3, para. 1, let. k Regulation (EU) 2019/1896 on the European Border and Coast Guard)

Strategic objectives of IBM strategy III and measures

Strategic objective k1: Switzerland has a suitable quality control mechanism that covers all integrated border management components.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
e2a (PGH-2 reFRONT report)	**Stronger Border Steering Group**: The CCJPD and federal authorities are to create a joint body that has the appropriate powers and budget to define and monitor operational standards and joint coordination processes in border control (e.g. 'Swiss evaluation' along the lines of the Schengen Evaluation).	SEM	e2 / k1	T1 2026	T4 2026

Strategic objective k2: National-level planning and priorities are based on the results of Swiss and European control mechanisms. The findings from applying these mechanisms are taken into account when using EU funding instruments.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
I1a	**National BMVI programme**: Switzerland is to base its national BMVI programme on the IBM strategy and the results of the national quality assurance mechanism.	SEM	k2 / I1	Q1 2024	Q4 2027

Strategic objective k3: The federal and cantonal authorities provide the necessary number of qualified experts for each area of the Schengen evaluations.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
k3a	**Participation in Schengen evaluations on border control**: The authorities named will ensure that at least two trained experts in the field of border control are available for Schengen evaluations from 2025.	FOCBS Capo GE Capo ZH SEM		Q1 2025	2028/29
k3b	**Participation in Schengen evaluations on return**: Switzerland will provide at least two evaluation experts in the area of return for the Schengen evaluations.	SEM Cantonal migration		2024	2028/29

		offices, cantonal police services			
g1a	**Participation in Schengen evaluations on visas**: Switzerland will provide at least two evaluation experts in the area of visas for the Schengen evaluations.	SEM	g1 / k3	2024	2028/29

Completed measures

Completed measures					
	Measure	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
II/26	**Quality assurance mechanism for integrated Swiss border management components** *(key measure)* Finalise the national quality assurance mechanism for integrated Swiss border management components.	Alle		24.11.2021	Q1 2024

I) Solidarity mechanisms

"Solidarity mechanisms, in particular Union funding instruments"

(Art. 3, para. 1, let. I Regulation (EU) 2019/1896 on the European Border and Coast Guard)

Strategic objectives of IBM strategy III and measures

Strategic objective I1: Align the use of BMVI funds with national strategies, in particular the IBM strategy, taking into account the results of the Schengen evaluations and vulnerability assessments.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
I1a	**National BMVI programme**: Switzerland is to base its national BMVI programme on the IBM strategy and the results of the national quality assurance mechanism.	SEM	k2 / I1	Q1 2024	Q4 2027
o2b	**Use of BMVI funds**: BMVI funds will be used if possible for research and innovation.	SEM	I1 / o2	Q1 2024	Q4 2027

Strategic objective I2: Simplify the national BMVI management system and give special support to small and medium-sized beneficiaries when applying for BMVI funding.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
I2a	**Simplifying the BMVI management system**: SEM will revise the national management system to reduce the amount of work for small and medium-sized projects and recipients within the framework of EU regulations.	SEM	I1	Q1 2024	Q4 2027

Completed measures

Completed measures					
	Measure	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
II/17	**Adopt BMVI regulation and conclude additional BMVI agreement:** Switzerland adopts the BMVI regulation as a further development of Schengen and concludes an additional agreement with the EU on modalities for BMVI participation.	SEM		01.01.20	31.12.24
II/18	**BMVI administration and control system:** Establish a BMVI administration and control system that takes into account the experience gained from	SEM		01.01.21	31.12.24

	implementation of the ISF while keeping bureaucracy for project participants to a minimum.				
II/19	**BMVI - Use of subsidies:** Plan and implement the most efficient and resource-saving project administration possible.	Capo ZH		01.07.22	Q4 2028

m) Fundamental rights

"Fundamental rights, education and training, as well as research and innovation shall be overarching components in the implementation of European integrated border management"

(Art. 3, para. 2 Regulation (EU) 2019/1896 on the European Border and Coast Guard)

Strategic objectives of IBM strategy III and measures

Strategic objective m1: Train border control, police and migration authorities to respect and protect fundamental and human rights, prevent violations and identify vulnerable persons, including children and un-accompanied minors.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
m1a	**Content of the Swiss Core Curriculum:** The Swiss Core Curriculum will include the topics of fundamental and human rights, equality, non-discrimination, the specific rights of children, unaccompanied minors and vulnerable persons (see Measure 2.2 of the 2023–27 National Action Plan against Human Trafficking). This measure will be examined as part of the reFRONT project.	Border control authorities fedpol SEM FOCBS	m1 / n1	2025	2028/29
m1b	**Cooperation with fundamental and human rights institutions**: Cooperate with national fundamental rights institutions such as the National Commission for the Prevention of Torture (NCPT) or the National Human Rights Institution (NHRI), or international organisations such as UNHCR or IOM (Measure 2.2 of the 2023–27 National Action Plan against Human Trafficking) for awareness-raising campaigns on compliance with fundamental rights in border control and return.	SEM FOCBS Border control authorities		Q3 2024	2028/29
a2b	**Screening:** Implementation of the procedure that identifies persons arriving irregularly and assigns them to the correct procedure.	SEM FOCBS police and migration authorities	a2 / a4 / m1	Q2 2024	Q2 2026

Strategic objective m2: Continue the independent mechanism for monitoring fundamental rights, with independent observers monitoring the activities of border control authorities for compliance with fundamental and human rights.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**

m2a	**Monitoring compliance with fundamental rights through independent institutions**: SEM is to mandate independent observers such as the National Commission for the Prevention of Torture (NCPT) or the Swiss Human Rights Institution (SMRI) to monitor compliance with fundamental rights during border controls and investigate allegations of violations or infringements. The Border Steering Group will be informed annually about the monitoring, and recommendations will be made. The NCPT already monitors compliance with fundamental rights during returns.	SEM		Q1 2025	2028/29

Completed measures

Completed measures					
	Measure	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
A-1 reFRONT report	**Introduction of the Swiss Core Curriculum:** Develop and implement a mandatory Swiss Core Curriculum along the lines of the Common Core Curriculum (CCC) as the basis for the education of border control staff at the Schengen external borders. Renunciation of implementation (Federal Council decision of November 26, 2025)				

n) Education and training

"Fundamental rights, education and training, as well as research and innovation shall be overarching components in the implementation of European integrated border management"

(Art. 3, para. 2 Regulation (EU) 2019/1896 on the European Border and Coast Guard)

Strategic objectives of IBM strategy III and measures

Strategic objective n1: The border control authorities have sufficient personnel to handle the volume of passengers and who are trained according to uniform standards.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
c2a	**Participation in Frontex courses:** Adapt the introduction programmes for new risk analysts to ensure that they attend a Frontex CIRAM course as soon as possible after their appointment.	Border control authorities FOCBS fedpol SEM	c2 /d2 / n1	2024	2028/29
m1a	**Content of the Swiss Core Curriculum:** The Swiss Core Curriculum will include the topics of fundamental and human rights, equality, non-discrimination, the specific rights of children, unaccompanied minors and vulnerable persons (see Measure 2.2 of the 2023–27 National Action Plan against Human Trafficking). This measure will be examined as part of the reFRONT project.	FOCBS Border control authorities fedpol SEM	m1 / n1	2025	2028/29

Strategic objective a4/n2: Ensure that border control, police and migration authorities have staff who are trained in using new technologies and systems, allowing them to make effective use of database search options within the regulatory framework.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
j1b	**Standard process for identity checks**: Introduce a standard process for domestic identity checks under the law on foreign nationals.	CCPCS	a4 / n2 / j1 / h3	Q3 2024	Q4 2025

Strategic objective a5/n3: Foster experience-sharing between national authorities as well as with partner authorities abroad in order to acquire knowledge and expertise.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**

n3a	**Exchange of experience in Switzerland:** Hold regular and practical refresher courses at Category A airports for border control staff at Category B-D airports/airfields. This measure is being examined as part of reFRONT.	Border control authorities FOCBS	a5 / n3	Q1 2024	Q4 2025
n3b	**Exchange of experience with foreign partner authorities:** By 2028, SEM will organise two visits to partner authorities abroad with 1-2 employees per border control authority or invite representatives of foreign border control authorities to exchange experiences in Switzerland.	SEM FOCBS (inclusion) Border control authorities (inclusion)	a5 / n3	2024	2028/29

Completed measures

Completed measures					
	Measure	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
II/20	**Review of training concept:** Review new training concept with regard to border control issues and adapt if necessary.	FOCBS		01.07.2019	31.06. 2023
II/21	**Organisation and training:** Increase staffing levels, train and retrain staff with regard to the innovations in border control systems, infrastructure and processes.	Capo ZH	n1 / n2	01.06.2022	Q4 2028
A-1 reFRONT project	**Introduction of the Swiss Core Curriculum:** Develop and implement a mandatory Swiss Core Curriculum along the lines of the Common Core Curriculum (CCC) as the basis for the education of border control staff at the Schengen external borders. Renunciation of implementation (Federal Council decision of November 26, 2025)				
A-2 reFRONT project	**Standardised job profiles for border management staff (security assistants, customs and border security specialists, police officers):** Introduce standardised, tiered job profiles for the management of Switzerland's Schengen external borders in order to deploy trained staff efficiently in line with requirements. Renunciation of implementation (Federal Council decision of November 26, 2025)				
A-3 reFRONT project	**Joint standardised education and further training**: Harmonise the initial education and further training of border control staff at the				

	Schengen external borders in order to increase efficiency and quality. Renunciation of implementation (Federal Council decision of November 26, 2025)				
A-4 reFRONT project	**Coordination:** Set up a Schengen competence centre to coordinate education and further training and ensure exchanges with the EU. Renunciation of implementation (Federal Council decision of November 26, 2025)				

o) Research and innovation

"Fundamental rights, education and training, as well as research and innovation shall be overarching components in the implementation of European integrated border management"

(Art. 3, para. 2 Regulation (EU) 2019/1896 on the European Border and Coast Guard)

Strategic objectives of IBM strategy III and measures

⌄ Strategic objective o1: IBM partners are networked at national level with other actors in the fields of innovation and research. Switzerland remains committed to the European Innovation Centre for Internal Security.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
o1a	**Participation in the European innovation centre**: The bodies represented in the European Innovation Centre for Internal Security are to define a joint approach to research and innovation with the IBM partners at a meeting of the Border Steering Group and note their needs. They are to share their findings with them once a year.	fedpol		Q2 2024	Q3 2026
o1b	**Networking with the Artificial Intelligence Competence Network:** The IBM partners are to network with the federal government's 'Artificial Intelligence Competence Network'. [1] The body represented in the competence network is to exchange information with the IBM partners once a year at the meeting of the Borders Steering Group.	SEM		Q2 2024	Q1 2025

⌄ Strategic objective o2: Promote research and innovation on border management, especially through application-oriented pilot projects, and share the findings at national and European level.

Standard measures					
	Measures	**Authorities**	**Related objectives**	**Project launch**	**Project completion**
o2a	**Promotion of innovative projects and research**: Test and drive forward innovative projects and research into artificial intelligence within the scope of the legal framework.	fedpol Border control authorities FOCBS	o2 / j3	2024	2028/29
o2b	**Use of BMVI funds**: BMVI funds will be used if possible for research and innovation.	SEM	I1 / o2	Q1 2024	Q4 2027

[1] Der Bund baut ein «Kompetenznetzwerk Künstliche Intelligenz» auf (admin.ch) (German, French, Italian)

Completed measures